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Step 1 Introducing relevance Mobilising support around cluster development

- Introducing the relevance of *clusters* to potential funders, usually a public agency
- Obtaining the resources to *proactively* engage with priority clusters
- Much more than an analysis exercise







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# Step 2 Identifying, prioritising clusters Segmenting the local economy The majority of jobs and businesses in every local economy are the same: Restaurants, retail, health care, house building, vehicle repair... In general around 25% differ:

- The traded sector
- Firms in this sector drive the local economy, pull in the wealth

Composition of US Regional Economies Source: Based on Prof. Michael E. Porter				
	Traded Clusters	Local Industries	Natural Resource-Driven Industries	
Share of Employment Employment Growth, 1993 to 1999	32.1% 2.5%	67.1% 2.8%	0.8% -0.1%	
Average Wage Relative Wage Wage Growth	\$41,678 134.0 5.0%	\$26,049 83.8 3.8%	\$31,264 100.5 2.5%	
Relative Productivity	144.1	79.3	139.5	
Patents per 10,000 Employees	20.48	1.38	6.40	
Number of SIC Industries	592	241	46	



# Identifying the traded clusters The priorities for early attention

Short listed clusters should:

- Draw on the region's strengths, specialisations
- May center on a specialised capability, a cultural strength, a technology platform
- Already attract income to the region
- Already have a range of firms

Focus on the strong & dynamic clusters Not the weak, the ambulance cases



- Input-output analysis
- Employment statistics by sector
- Location quotients...

#### Identifies: large, mainstream clusters

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Electronic related

Defence related



- **Identifying** activities already attracting wealth to the region
- Not broad definitions: 'Wood products'
- But a narrow focus: 'Wooden furniture'
- With a narrow geography



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2. Shortlist, rank the priority clusters for immediate development

# **Small group discussion**

What are some of the region's clusters, the smart specialisations, that you are familiar with?

Be specific on the competency & the geography







#### Objectives:

- To publicly announce the initiative
- Explain the reasons for selecting this sector
- To share international cluster examples
- To introduce the facilitator(s)
- To request the cluster's stakeholders to be available for an early 1-on-1 meeting
- To announce the date for a first workshop
- Presenting feedback on the interviews and *initial* analysis



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#### Step 3 Initial cluster analysis Building the base



Two thrusts:

- Initial competitiveness diagnosis, fact based, understanding cluster's current situation: structure, scale, opportunities, constraints, culture ...
- 1. Establishing **platform for action**, Introducing the process; motivating key stakeholders to participate; identifying potential leaders ...

Cluster analysis Developing a shared understanding across the cluster on competitiveness







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#### Step 3 Initial analysis essentials Inward looking emphasis

- Identifying the cluster's lead firms
  - The innovators...and their success factors
- Identifying other stakeholders... support firms, soft infrastructure
  - Need to diligently identify;
  - Detective work needed
  - Much more than a 'Yellow Pages' or industry association list
  - Securing their involvement

# Step 3 Initial analysis essentials Inward looking emphasis

- Highlighting infrastructure gapsKey roadblocks, capacity bottle-necks
- Understanding the cluster's dynamics, culture
- Understanding the customers, the markets
  - Growth segments ... and the competitors
- Developing an initial understanding of
   The cluster's competitiveness; Productivity constraints



# Initial analysis process (1) Desk research



- Reviewing media coverage, published reports, statistics, annual reports
- Identifying the activities of local organisations
- Quantifying the local (and national) significance of the cluster
- Internet searches on trends:
- Customers; markets; competitors; Google technologies...

# Gathering cluster statistics

- Clusters are broader than an 'industry'; may be a technology
- Cluster boundaries ≠ regional boundaries • May cover part of a region, eg multimedia
  - Can traverse regional & international boundaries
- Establish the cluster's **functional boundary**
- Importance of surveys, rather than an over-analysis of published data

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# Initial analysis process (2) Face-to-face interviewing



- Interviewing often merits **80%** of the analysis effort; Getting behind the written word
- Introducing the cluster concept to sceptics
  But don't wait for everyone, go with the willing
- Building allies for subsequent meetingsInitial assessment of leaders
- An overt agenda, and a covert one
  - Interviewing preferably undertaken by two interviewers

# A foresight interview format



- What are the few key events the big events - which have got your business to where it is today? And where is it today?
- What needs to change, within and beyond your business, structurally, culturally, whatever, to achieve a best scenario?

# A foresight interview format

- **3.** The optimistic picture for your business- what should start to happen right now to begin to achieve this?
- **4.** The catch all the BLUE SKY question pretend you can take away all the constraints what might you achieve?

# A foresight interview format



**5.** If you were to invite a few of the clusters 'shakers & movers' to your home tonight, whom would you invite?

# Cluster environment questionsHow available are local research centers to

- Do educational institutions supply sufficient
- Do educational institutions supply sufficient number of qualified technicians?
- Is competition intense or mild?
- Do firms share knowledge?
- Do firms already engage in cluster-wide initiatives?

Source: Michael E Porter

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# Large Clusters Caution!



- Danger of 'lowest common denominator' strategies
- Subdivide, establish more focused subgroups
- Target the higher growth, more dynamic segments within the cluster, the cluster's hot spots

 Identify the cluster's life cycle stage

 Image: Clump
 Image: Cluster

 Emerging
 Expanding

 Clump
 Emerging

 Cluster
 Expanding







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# Establish the Baseline Data What will be on the cluster's dashboard to measure progress?



Establishing the performance indicators (2)

- Number of firms with innovation links with other firms, institutions?
- Number of local spin-offs?
- Assessment of trust level?
- Increased competitiveness?
- Measured by market share? Productivity?
- Number of firms with international investments?

Based on Oxford Research, Norway



- 2. Gaining broad agreement on the diagnostics
- **3.** Starting to identify the cluster's talent, the potential leaders

# Small group discussions Cluster analysis



Face-to-face interview checklist.

What questions would you ask a CEO/ Head of Department:

- 1. From the private sector?
- 2. From a government agency?
- 3. From academia?
- 4. What Baseline data should be gathered for your cluster?



# Step 4 Forming the Cluster's Board



Active clustering needs:

work as a team

 A coalition of preferred leaders who understand and care about the big picture

skills, able to aggressively

2. A Group with a balance of



Facilitator has a key role in establishing Group



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#### Example: Board of Directors Steel & Engineering Cluster Värmland, Sweden

- Gert Nilson Uddeholm Tooling Chairman
- Ulf Eliasson Rolls-Royce
- Lars Blomgren *Permec Group*
- Kjell Edholm *PartnerTech*
- Anders Gustafsson *CTF/Karlstads universitet*
- Kjell-Åke Lindqvist Metso Paper
- Bengt Lundström Volvo Construction Equipment
- Per Eiritz "Metso Paper"
- Ingemar Olson CCI Valve Technology
- Leif Rosén *Outokumpu Stainless Steel*Monica Schagerholm *Karlstads universitet*

# Chairperson Preferably private sector

Crucial element:

- Chairs Board meetings
- Publicly represents the Cluster
- Is inclusive, a motivator
- Draws in additional support, resources
- Unblocks constraints





Step 4 Building the cluster's Board



- **1.** Key role for Facilitator
- 2. Initially an informal leadership group
- 3. Take your time!
- Can be hard to find
- Exits are not easy

# Small group discussion

## Whom might you consider for the Board of your cluster? Is there a preferred chairperson?

- Include senior stakeholders from across the Triple Helix
- Business, government & academia
- Private sector dominated
- Balance of skills; Able to work as a team



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Step 5 Developing the preferred future Creating Momentum... the cluster's vision

- A preferred scenario ... the cluster at it's future best
- A common reason for the **failure** of clustering initiatives is lack of agreement on the direction

The Preferred Future The vision The preferred future The Vision

Building on the cluster's current competitive position ... with a challenge,

a *stretch* factor





 Preferred future example

 Film cluster Auckland, New Zealand

 A vibrant, growing screen

 production industry in the

 Auckland region.

 Activity doubling over the

 coming 5 years.





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#### Have a Vision for Change Where are we heading?



- Setting a bold direction...a preferred future
- Developing a shared sense of purpose
- Be passionate; inspire others
- Spend time illustrating the vision
- Talk it up; motivate & engage others







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## Example: Key stepping stones to achieving the vision Newfoundland Ocean Engineering

- 1. Leadership, cluster culture, teamwork
- 2. Skills upgrading, aligning university with industry needs
- 3. Branding the cluster, market development
- R & D, technology transfer
   Finance, venture capital



## Auckland, NZ Film Cluster Vision: Vibrant growing industry doubling activity in 5 years



Key steps	Voting	
Culture	28	
Skills, training	25	
Hard infrastructure	19	
New investment	18	
International marketing	18	
IP&R&D	14	









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# Project implementation Moving quickly into action



Build teams around the priority action projects

- CATs...<u>C</u>luster <u>A</u>ction <u>T</u>eams
- Teams work best if members select themselves
   And self-destruct on task completion
- Facilitator may need to encourage champions to step forward
- If no project leader, place at the bottom of pile
- Ideally, the facilitator does not become the Project Manager. Why?

## **Extending the Leadership Group** Broadening the number of participants

- Extend Leadership Group through temporary teams with issue/project focuses
   Self-destruct task forces, not committees
  - Broaden participation, spread work load,
- Minimise danger of "volunteer burn-out"
- Task forces bring competitors together in non-threatening areas
  - And provide an opportunity to identify tomorrow's leaders



Step 7 Short term, tactical agenda



1. Identify low hanging fruit

- 2. Need <u>portfolio</u> of immediate initiatives, with identified champions
- 3. Prioritise by passion
- 4. Establish self-destruct task forces, the CATs
- 5. Facilitator ideally is:
  - not the lead person for each project
  - not the person with all the 'to do' lists



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- Leadership Group now elected
- Annual membership fees introduced



#### Step 8 Launching the cluster Extending participation

Launching the cluster

- A 'Town Hall' public event
- 3-6 months after final workshop
- Highlight initial successes
- And the forward agenda
- Ensure media coverage!







- Generating public involvement & enthusiasmExtending the reach of the cluster
  - Gaining further support from the media, politicians, public sector, banks, schools, ...
    - Drawing in additional firms, the fence sitters
- Leadership Group announcing what they will deliver...demonstrating their commitment
  - Facilitator playing a minor role

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## **'Branding' the cluster** Silicon Valley, Hollywood as 'brands'

#### Developing the cluster's identity

- Through media campaigns, inward visits by trade journalists, trade fairs, web site, brochures, Ministerial visits to target markets...
- Increasing awareness:
  - Within the cluster ... attracting attention from public resources, school leavers, bank managers, spin-offs, start-ups... building social glue
  - 2. And beyond ...internationally ... attracting customers, new investment, skilled migrants....

#### Long term agenda examples Market development, Internationalisation

- Developing the cluster identity, the brand: web site; advertising in trade journals arranging inward visits by trade journalists; inward visits from, and outward visits to, related clusters; regular release of media articles
   Identification of priority export markets; export market research
- Integrated market development strategies for priority markets; two-way visits; marketing materials and web sites in appropriate languages; trade fairs; advertising; supplier catalogues; PR; facilitating academic exchanges, school exchanges, visits by local political leaders; sister city relationships...
- Presentations to visiting VIPs and media; itinerary development for key visitors
   Development of export consortia, alliances, networks
- FDI attraction; infilling the cluster's weak points; filling local supply chain gaps
- Skilled migrant attraction; attracting international students
- Cluster-to-cluster links, linking value chains, benchmarking visits
- Hosting international events, symposiums, conferences, congresses

#### E-commerce web site

# Developing the cluster's Strategic Agenda

# STRATEGIC AGENDA

- A Strategic Agenda is not constrained by the current availability of resources
- It highlights the priority activities, and then seeks to find the resources for implementation
- A brief, public document

# In contrast, a **Strategic Plan** identifies the priority activities to be undertaken <u>within</u> the resources that are available



# Step 10 Long-term, strategic agenda

Addressing the more complex, long-term issues once some initial successes are in place

- From short-term, tactical projects to long term strategic initiatives
- The strategic agenda should *stretch* available resources
- And deepen further the local specialisation

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#### Linking with other Food Clusters Food Valley Cluster, **Netherlands** Oresund (Denmark/Sw Flanders (Belgium) **Food Valley Region** 1.Within a 50 km radius: 1,440 food related • Rogaland (Norway) companies: 20 research institutes; 15,000 scientists Wielkopolska 2.Wageningen University: one of top-3 agrifood (Poland) universities globally • Emilia-Ro (Italy) • Castilla y Leór (Spain) Food Valley cluster Organisation, est. 2004 1.Board: High level triple helix, incl. Uni Chancellor North Rhine (Germany) 2.Staff: 10 Food Valley Rhone Alps (France)









- 2. Leveraging the cluster, building critical mass to address issues, opportunities
  - Within the region...synergy
  - Within the country
  - Internationally; value chain links

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# **Small Group discussion**

# In what ways might your cluster benefit by linking with other clusters? And which clusters?

Within the country? Further away? CLUSTER DEVELOPMENT



# **Step 12 Review, evaluation** 24+ months after the launch



Two dimensions:

- The pay-off from the clustering process
- Is the competitivness of the cluster being upgraded?

# **1. Pay-off from the** clustering process

- 'Return on Investment' review Qualitative rather than quantitative
- Review both successes & failures
- Feedback from cluster stakeholders
  - Value-added by the clustering initiative
    - Consider using an independent, external reviewer
    - An academic? Market research firm?

#### **Reviewing the Baseline Data** Against the agreed performance indicators



What were the key performance indicators for the clustering initiative?

- Growth in employment? Number of Ph.D.?
- Growth in exports?
- Number of firms in the cluster? Start-ups?
- Increased competitiveness?
  - Measured by market share? Productivity?

# **Performance indicators** Other possible aspects

- Reasons for location choice
- Number of companies feeling they would have done just as well in other places
- Assessment of trust
- Business view on availability of competent workforce & access to R&D resources
- Number of strategically important suppliers/ customers/knowledge providers at local, national and international level

Based on Oxford Research, Norway

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2. Upgrading competitiveness? **Removing clumps of isolated firms?** Developing a more integrated system?



Closer links amongst the core & support firms?

- Increasing trust, flow of tacit information?
- Evidence of out-sourcing, sub-contracting within the cluster?
- Co-specialisation amongst the cluster's firms?

2. Upgrading competitiveness? **Removing agency clutter?** Developing a more integrated system?

- More focussed public investments, driven by private sector priorites? Closer alignment?
- Priorities of universities, schools, training, technology providers, investment attraction agency, export development agency ... strongly influenced by the cluster's agenda?
- Cluster becoming a demanding customer for R&D centers and universities? Needs-driven R&D?
- Becoming an incubators without walls?

# **Review & Evaluation** End Year 1

1. Comparison with baseline data, e.g. total sales & % export; # employment; # firms; # firms with cooperation with local universities.

2. Review projects against milestones.

3. Satisfaction by the cluster's stakeholders with the cluster organisation's services.

## **Review & Evaluation** End Year 2

1. Again baseline data comparison, project reviews & cluster stakeholder's satisfaction. 2. Evidence of (i) Change in behaviour amongst the cluster's firms, more open collaboration and trust, (ii) More targeted support by public agencies and academia, (iii) Increased cluster awareness within the region (including politicians, school leavers and bankers) and internationally (attracting customers, new investment and talent).

#### **Review & Evaluation** End Year 3

1. Again baseline data comparison, project reviews & cluster stakeholder's satisfaction 2. A 360° review through an external panel, exploring firm level change; soft infrastructure alignment; public funder benefits & additionality; effectiveness of cluster governance and management. This review could include benchmarking v. similar initiatives.

## **Cluster review: Implementation** From Review to Action

- Following review of project milestones, budgets Close down slower initiatives?
- Current relevance of the Preferred Future? Opportunity to stretch further?
- Are the key Stepping Stones still valid? Have circumstances changed?
- Is is time to revisit the Leadership Group's membership?
  - Extend gene pool? Bring in next generation?

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CLUSTER DEVELOPMENT

#### **Cluster development Indicative timeline**

Month 1: Informal meetings with senior stakeholders, by end month a 'Cluster Muster

Month 2: Individual meetings, covering Triple Helix. By end month, first workshop covering Step 3 Analysis

And Step 4 Leadership Group formation underway Month 3: Second workshop covering both Steps 5 & 6 Preferred Future & Stepping Stones

Month 4: Third workshop on Step 7 Short term tactical agenda. Establish initial CATs (Cluster Action Team) task forces, moving on 'low hanging' projects

Month 9?: Cluster launch: Step 8. And Step 9 In-depth analysis ... benchmarking ... underway

By month 18: Step 10 underway, long term strategic agenda.

#### **Cluster workshops** Key building block in a mutual learning process

- 1. Capturing 'the wisdom of crowds' 1. Consensus building, transparent
  - 2. Workshops open to all
- 2. Broad agreement on issues, priorities
  - 1. Not a few deciding for many 2. Capturing hearts as well as minds
- 3. Neutral meeting place
  - 1. Building trust
  - 2. Opportunities for side conversations









**Common difficulties in** cluster development Stepping into the future



- Identifying a cluster
- Cluster analysis process •
- Short-listing the development priorities
- Gaining private sector engagement
- Establishing whole-of-government support

# Upgrading a cluster's competitiveness 12 Step process design principles

- 1. Change from the status guo never comes easy
- 2. Successful transformation needs to be driven by a coalition of volunteers
- Real transformation takes time
- 4. Short term wins build the credibility to address bigger problems

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